

## Message Text

CONFIDENTIAL

PAGE 01 KUWAIT 05339 01 OF 02 221016Z

11

ACTION NEA-10

INFO OCT-01 ISO-00 PM-04 NSC-05 SP-02 SS-15 CIAE-00 INR-07

NSAE-00 ACDA-05 MC-02 AID-05 IGA-02 EB-07 COME-00 L-03

EUR-12 /080 W

----- 123367

R 220700Z DEC 75

FM AMEMBASSY KUWAIT

TO SECSTATE WASHDC 4323

INFO SECDEF WASHDC//ISA//

JCS WASHDC

USCINCEUR//ECJ4/7-SAME//

DA WASHDC//DALO-ILM//

CDR MICOM RSA AL//AMCPM-KMS//

C O N F I D E N T I A L SECTION 1 OF 2 KUWAIT 5339

E.O. 11652 GDS

TAGS: MASS, KU

SUBJ: KUWAIT IHAWK PROGRAM - CONSTRUCTION

REF: A. STATE 293206 DTG 120146Z DEC 74

B. KUWAIT 5515 DTG 301342Z APR 75

C. KUWAIT 1642 DTG 150701Z APR 75

D. KUWAIT 2681 DTG 240910Z JUN 75

E. DIVENGR 261430Z JUN 75

F. KUWAIT 3235 DTG 090815Z AUG 75

G. DIVENGR 141500Z AUG 75

H. KUWAIT 2758 DTG 291205Z JUN 75

I. KUWAIT 2759 DTG 291207Z JUN 75

J. DA 271425Z AUG 75

K. KUWAIT 4408 DTG 270643Z OCT 75

L. KUWAIT 4524 DTG 030600Z NOV 75

M. STATE 260714 DTG 041606Z NOV 75

N. KUWAIT 4582 DTG 051140Z NOV 75

O. DA 171753Z NOV 75

SUMMARY: INFORMATION AND DISCUSSION ON IHAWK CONSTRUCTION

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 KUWAIT 05339 01 OF 02 221016Z

PROVIDED AS REQUESTED BY DEPARTMENT. OPTIONS AND RECOMMEN-

DATIONS PRESENTED. GUIDANCE REQUESTED. END SUMMARY.

1. REFTEL (A) ADDRESSSES KUWAIT IHAWK PROGRAM, DEPARTMENT INTEREST IN MOVING AHEAD AND PROVIDES INSTRUCTIONS FOR EMBASSY TO DISCUSS CERTAIN SUBJECTS WITH KUWAITIS. THIS MESSAGE WILL ADDRESS CONSTRUCTION ASPECTS.

2. SCOPE: AS VIEWED BY DA/MICOM (ANNEX D TO 15OCT75 MICOM PLAN):

A. AIR DEFENSE HEADQUARTERS COMPLEXES

(1) HEADQUARTERS BUILDING

(2) OPERATIONS CENTER

(3) AIR DEFENSE SCHOOL

(4) TROOP MESSING, BILLETING AND RECREATION

DISCUSSION: KADF HAS DEFERRED HEADQUARTERS COMPLEXES TO THEIR NEXT FISCAL YEAR (START 01APR76). DUE MUCH LOWER PRIORITY, KADF DOES NOT APPEAR INTERESTED IN DISCUSSING AT PRESENT. FROM OTHER SOURCES, IT APPEARS MOD HAD MADE PRELIMINARY SKETCHES, ETC. WHILE WE DO NOT KNOW, THE INDICATIONS ARE THAT GOK HAS STARTED PROCESS TO DO THIS THEMSELVES.

B. CENTRAL SUPPLY AND MAINTENANCE FACILITY

(1) CENTRAL SUPPLY AND MAINTENANCE FACILITY

(2) VEHICLE SERVICE FACILITY

(3) FLOAT STORAGE BUILDINGS (3)

(4) SUPPORTING FACILITIES

(A) CAFETERIA

(B) FIRE STATION

(C) MAIN GUARD HOUSE

(D) VEHICLE PARKING SHELTERS

(5) MISSILE STORAGE IGLOOS

DISCUSSION: KADF DESIRES DESIGN EFFORT FOR FACILITIES DISCUSSED WITH PMO TEAM. TO THIS EXTENT, NOT AN ISSUE.

C. MISSILES SITES (BOMBPROOF)

(1) SEVEN IN DESERT

(2) ONE ON SHORE KUWAIT BAY

DISCUSSION: AS OF 17DEC75, SITES NOT REPEAT NOT FIRMLY SELECTED. KADF AWAITING RESULTS OF SITE SURVEY BY AADS FT. BLISS. REPORT IN HAND AT EMBASSY. REPORT SECRET; NO AUTHORITY TO RELEASE TO EGYPTIANS. KADF HAS BEEN INFORMED OF THIS AND THEY, IN TURN, HAVE HELPED EXPEDITE CONFIDENTIAL

CONFIDENTIAL

PAGE 03 KUWAIT 05339 01 OF 02 221016Z

COMPLETION OF NEGOTIATION ON TECHNICAL SECURITY AGREEMENT.

3. ASSUMPTIONS:

A. VOCATIONAL SCHOOL (CASE DESIGNATOR DA KU HAI):

DISCUSSION: THIS SCHOOL IS NOT PART OF THE IHAWK PROGRAM. PERSONNEL WHO HANDLE IT ARE NOT CONCERNED WITH IHAWK. SCHOOL REFERRED TO IN ANNEX A CASE UAH, CLARIFIED IN JAN 75 PMO VISIT TO BE AIR DEFENSE SCHOOL. (SEE REFTEL (B) FOR

BACKGROUND).

B. A SUPPLY AND MAINTENANCE FACILITY MUST BE AVAILABLE.  
TO SUPPORT DEPLOYMENT OF FIRST BATTERY.

DISCUSSION: KADF CONSIDERD THIS SOUND PLANNING, GOOD PROCEDURE, ETC., HOWEVER, HAS SOME DOUBTS THAT IT CAN BE READY IN TIME AND OBSERVES THAT, READY OR NOT, BATTERY WILL DEPLOY.

C. COMMAND AND CONTROL ELEMENTS AT SITE MUST BE HARDENED TO WITHSTAND DIRECT HIT BY 250 KG BOMB.

DISCUSSION: THIS IS MATTER NEVER REALLY RESOLVED. RESOLUTION IS NOT EXPECTED QUICKLY. REFTTEL (C) PROVIDES BACKGROUND THIS MATTER AND IS STILL CURRENT -- RECOMMEND ALCON REVIEW. ON USG SIDE, PROGRAM MANAGER RECOMMENDED TO KADF (JAN 75 VISIT) THAT SITE NOT BE HARDENED DUE TO EXCESSIVE COSTS, MICOM HAS PROVIDED COST EFFECTIVENESS STUDY INDICATING 7X COST FACTOR FOR HARDENING (ADDED COST MORE THAN COST OF CASE UAH). STUDY IS CLASSIFIED US SECRET AND, AT THIS TIME, IS NOT RELEASEABLE TO GOK. AS OF 17DEC75, KADF AIR DEFENSE ADVISORS STATE HARDENED SITES THEIR DESIRE.

D. IHAWK BATTERIES CAN DEPLY TO FIELD POSITIONS PRIOR TO COMPLETION OF SITE CONSTRUCTION.

DISCUSSION: OBVIOUS -- DESERT GENERALLY TRAFFICABLE TO TWO-WHEEL DRIVE COMMERCIAL VEHICLES.

E. THE GOK WILL ACQUIRE NECESSARY REAL ESTATE. THE ACQUISITION WILL BE TIMELY AND WILL NOT ADVERSELY IMPACT THE CONSTRUCTION SCHEDULED.

DISCUSSION: OTHER THAN BUILT-UP AREAS, GOK OWNS ALL REPEAT ALL LAND IN STATE OF KUQAIR (OVER 9 PERCENT). THIS MATTER REVIEWD BY KADF AND PROGRAM MANAGER JOINTLY WITH GOK PLANNING BOARD IN JAN 75. MINOR BUREAUCRATIC SNARLS IN TRANSFER OF CONGNANCE BETWEEN MINISTRIES CAN BE EXPECTED. ONE WILL REQUIRE SOME LAND ACQUISITION, BUT APPEARS MANAGEABLE. SITE ON SHORE OF KUWAIT BAY MAY BE CONFIDENTIAL

CONFIDENTIAL

PAGE 04 KUWAIT 05339 01 OF 02 221016Z

IMPOSSIBLE SINCE ACCEPTABLE LAND IS OCCUPIED WITH SUCH THING AS AMRI'S (OFFICE) PALANCE, UK EMBASSY, USSR EMBASSY KUWAIT (LANDMARK) TOWERS, ETC. (CHOICEST WATERFRONT LAND IN KUWAIT). ALTERNATIVE OF OFFSHORE FILL-PIERS HAS PROBLEMS ALSO:

- (1) QUESTIONABLE POLITICAL/SOCIAL ACCEPTABILITY
  - (2) COST
  - (3) POSSIBLE INTERFERENCE WITH SHIPPING CHANNEL TO SHUWAIKH (MAIN PORT).
- F. IOC SCHEDULE MUST BE OBTAINED.

CONFIDENTIAL

NNN

CONFIDENTIAL

PAGE 01 KUWAIT 05339 02 OF 02 221027Z

14

ACTION NEA-10

INFO OCT-01 ISO-00 PM-04 NSC-05 SP-02 SS-15 L-03 CIAE-00

INR-07 NSAE-00 ACDA-05 MC-02 AID-05 IGA-02 EB-07

COME-00 EUR-12 /080 W

----- 123466

R 220700Z DEC 75

FM AMEMBASSY KUWAIT

TO SECSTATE WASHDC 4324

INFO SECDEF WASHDC//ISA//

JCS WASHDC

USCINCEUR//ECJ4/7-SAME//

DA WASHDC//DALO-ILM//

CDR MICOM RSA AL//AMCPM-KMS//

C O N F I D E N T I A L SECTION 2 OF 2 KUWAIT 5339

DISCUSSION: IT IS BELIEVED OBVIOUS TO ALCON THAT DELAY OF HQ, ADMIN FACILITIES, ETC., WILL NOT DELAY IOC. ALSO, THAT IHAWK BATTERIES CAN OPERATE OFF DESERT ANYWHERE WITH CAPABILITY DEGRADED ONLY TO EXTENT SURVIVABILITY IN CASE OF ATTACK DEGRADED. GOK MILITARY IS REASONABLY KNOWLEDGEABLE IN FIELD FORTIFICATION (US AND UK-TRAINED ENGINEER OFFICERS IN ADDITION TO EGYPTIAN AIR DEFENSE AND ENGINEER ADVISORS.) THIS LEAVES ONLY THE CSMF AS THE REAL PROBLEM. MICOM ESTIMATE IS 30 MONTHS TO DESIGN, CONSTRUCT, ETC., WHICH PLACED AVAILABILITY SIX MONTHS AFTER ARRIVAL FIRST BATTERY. MICOM PROPOSES TWO ALTERNATIVES:

(1) AIR INFLATABLE BUILDING (500 K PLUS UNDEFINED OTHER COSTS);  
(2) EXISTING STRUCTURE--AVAILABILITY IS HIGHLY QUESTIONABLE UNDER ANY CIRCUMSTANCES. EXISTING KAF/KADF FACILITIES NOT ADEQUATE.

DISCUSSION: THIS IS A VERY DIFFICULT PROBLEM IF CSMF CANNOT BE READY IN TIME. AIR DEFENSE HAS THE MINDEF'S HIGHEST PRIORITY AND WILL PROBABLY GET WHATEVER THERE IS. SUBSTANTIVE DISCUSSION OF MATER MUST AWAIT RETURN OF COL MUSTAPHA (IN CAIRO). REFTELS (D) THROUGH (O) PROVIDE THE BACKGROUND. (ALL REFS AVAILABLE FROM DA). CURRENT  
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 KUWAIT 05339 02 OF 02 221027Z

STATUS -- REVISED CASE HAH REPORTED OUT OF KADF TO ARMED FORCES HQ RECOMMENDING SIGNATURE WITHOUT EXCEPTION. RESPONSIBILITY FOR CONSTRUCTION, AT PRESENT, WILL BE WITH GOK. INFO IN REFS CITED STILL CURRENT. IN ABSENCE OF COGS AND MINDEF, DISCUSSIONS ARE FUTILE -- KADF DESIRED USG BUT REMAINS OVERRULED BY MINISTER. (KADF NOT AWARE OF 30 MONTH SCHEDULE.)

5. EMBASSY COMMENT:

A. THE FIRST CONSTRUCTION CASE (HAF) WAS PRESENTED TO GOK 29DEC74, LATER SUPERSEDED BY HAH IN APR 75. GOK DID NOT GET AROUND TO DISCUSSING IT UNTIL JUNE 75. THIS IS A PROBLEM OF THEIR OWN MAKING. EMBASSY RECOMMENDS PLACING BURDEN OF IT ON GOK SHOULDERS WHERE IT BELONGS. GOK HAS BASIC CHOICES OF REQUESTING USG BUILD WITH ASSURED LATE AVAILABILITY OR BUILDING IT THEMSELVES WITH POSSIBILITY OF AVAILABILITY BEFORE ARRIVAL OF FIRST IHAWK BATTERY. IF USG BUILDS, ONUS FOR DELAY AND PROBLEMS WILL PROBABLY FALL ON USG, BACKGROUND NOT WITHSTANDING. FURTHER, DISCUSSIONS REVEAL GOK THINKS 10 MILLION FIGURE IN CASE HAH IS AN ACTUAL COST ESTIMATE (IT IS NOT). ESTIMATES BY MICOM (SEE REFTEL (D)) PLACE FIGURE AROUND 29 MILLION WHICH WOULD REQUIRE CONGRESSIONAL APPROVAL AND MORE DELAYS. FYI: GOK HAS INDEPENDENTLY ESTIMATED AT 30 MILLION. END FYI. IF CONSTRUCTION WERE TO BE ACCOMPLISHED UNDER THIS CASE, USG MAY HAVE PROBLEMS OF PROCEDURAL ASPECTS OF CONGRESSIONAL REVIEW (PROJECT OFFERED/STARTED WITHOUT SUBMISSION TO CONGRESS AND PROBABLY WILL WITH GOK ON COST MATTER. B. GOK HAS ESTABLISHED AN ASSISTANT MINISTER FOR CONSTRUCTION WHO HAS A FUNCTIONING ORGANIZATION. IN DESIGN OF SPECIAL FACILITIES IN-HOUSE CAPABILITY IS WEAK, HOWEVER, GOK USES CONSULTANTS AND A&E FIRMS (FOREIGN AND DOMESTIC). THIS OFFICE IS MANAGING THEIR NAVAL BASE CONSTRUCTION WHICH EXCEEDS THIS PROGRAM IN MAGNITUDE. IT APPEARS THAT GOK IS CAPABLE OF MANAGING OWN CONSTRUCTION, BUT NEEDS ASSISTANCE ON SPECIAL FACILITIES IN DESIGN STAGE. ASST MINDEF HAS BEEN PROVIDED WITH USA COE BOOKLETS ON COE METHODS, PROCEDURES, ETC.

6. OPTIONS AVAILABLE:

A. USG DESIGN AND CONSTRUCTION  
CONFIDENTIAL

CONFIDENTIAL

PAGE 03 KUWAIT 05339 02 OF 02 221027Z

(1) ADVANTAGES

- (A) CASE OF PROGRAM MANAGEMENT
- (B) BETTER QUALITY (PROBABLY)
- (C) COMMERCIAL BENEFITS TO US

(2) DISADVANTAGES

- (A) ASSURD LATE AVAILABILITY
- (B) CONGRESSIONAL REVIEW PROBLEMS
- (C) PROBABLY ONUS FOR DELAYS, ETC.
- (D) USG IN "HARD SELL" POSITION
- (E) MAXIMUM USG PRESENCE AND INVOLVEMENT IN COUNTRY

B. USG DESIGN AND GOK CONSTRUCT

(1) ADVANTAGES

- (A) BEST TIME SCHEDULE
- (B) CLEAR GOK RESPONSIBILITY
- (C) LITTLE USG INVOLVEMENT
- (D) MEETS DESIRES OF MINDEF AS STATED

(2) DISADVANTAGES

- (A) COMMERCIAL ASPECTS
- (B) SOME RESIDUAL RESPONSIBILITY DUE DESIGN IN CONSTRUCTION

DONE POORLY

C. GOK DESIGN AND CONSTRUCT

(1) ADVANTAGES

- (A) LEAST USG RESPONSIBILITY
- (B) PROBABLY MORE TIMELY THAN A ABOVE
- (C) COST PROBLEMS GOK RESPONSIBILITY

(2) DISADVANTAGES

- (A) COMMERCIAL
- (B) SUITABILITY, ETC., UNKNOWN
- (C) MANAGEMENT PROBLEMS IF LATE

7. EMBASSY RECOMMENDATION: WHILE STATE AND DEFENSE HAVE, IN PART, (REFTEL (M)) TAKEN THE POSITION THAT THE USG SHOULD DO THE CONSTRUCTION, THE MATTER APPEARS HAVE POLITICAL PROBLEMS IN KUWAIT, AND, DUE TO COST, SUBJECT TO CONGRESSIONAL REVIEW (NOT ACCOMPLISHED) IN THE U.S. ALSO, THI IS PROBLEM THAT GOK HAS MADE FOR THEMSELVES BY REFUSAL TO ADDRESS AT AN APPROPRIATE TIME. EMBASSY RECOMMENDS THAT USG TAKE A COMPLETELY PASSIVE STANCE ON MATTER INITIALLY. IF GOK DESIRES THEY CONSTRUCT AFTER COMPLETION OF USG DESIGN, ACCEPT WITHOUT COMMENT. IF GOK REQUESTS USG BUILD AFTER REVIEW OF DESIGN, REVIEW AND DECIDE WHEN ISSUE PRE-CONFIDENTIAL

CONFIDENTIAL

PAGE 04 KUWAIT 05339 02 OF 02 221027Z

SENTED.

8. REQUEST GUIDANCE.  
STOLTZFUS

CONFIDENTIAL

NNN



## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** MILITARY ASSISTANCE, CONSTRUCTION, MISSILES  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 22 DEC 1975  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** johnsorg  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1975KUWAIT05339  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** GS  
**Errors:** N/A  
**Film Number:** D750443-1008  
**From:** KUWAIT  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1975/newtext/t19751219/aaaaaqth.tel  
**Line Count:** 323  
**Locator:** TEXT ON-LINE, ON MICROFILM  
**Office:** ACTION NEA  
**Original Classification:** CONFIDENTIAL  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 6  
**Previous Channel Indicators:** n/a  
**Previous Classification:** CONFIDENTIAL  
**Previous Handling Restrictions:** n/a  
**Reference:** 75 STATE 293206  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** johnsorg  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 06 AUG 2003  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <06 AUG 2003 by KelleyW0>; APPROVED <02 DEC 2003 by johnsorg>  
**Review Markings:**

Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
06 JUL 2006

**Review Media Identifier:**  
**Review Referrals:** n/a  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** KUWAIT IHAWK PROGRAM - CONSTRUCTION  
**TAGS:** MASS, KU, US  
**To:** STATE  
**Type:** TE  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 06 JUL 2006